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NAVY DEPARTMENT

Office of the Chief of Naval Operations
Washington

Op-321/eb

17 July 1947

MEMORANDUM FOR THE DIRECTOR OF CENTRAL INTELLIGENCE:

Subject: Revision of the Charters of the JIC and the JIS.

Reference: (a) DCI Memo of 11 July 1947, same Subject.

1. The Chief of Naval Intelligence holds the view that the relationship between the JIC and the CIG should be clarified and formalized. JCS 1569/4 was prepared by the JIC for this purpose after due consideration of all the factors involved. This paper is considered a satisfactory solution of the problem and was approved by the Chief of Naval Intelligence and the other members of the JIC who also constitute the IAB.

2. In an effort to clarify the relationship between the JIC and the CIG, the Chief of Naval Intelligence at one time proposed that the Director of Central Intelligence act as adviser to the Joint Chiefs of Staff and as such be subject to their control and direction; that the JIC and the JIS be incorporated into the framework of the CIG as a separate entity which should be insulated from the remainder of CIG by adequate security provisions; and that the Director of Central Intelligence preside at JIC meetings. This proposal, however, was not in accordance with the views of higher authority in the Navy Department which views are set forth in JCS 1569/4.

3. Intelligence in a military organization is a function of command. Military authority must maintain direct control over operational intelligence. In time of war some agency is needed to consider matters of joint interest in this field. The JIC, under the charter set forth in JCS 1569/4, is well suited to perform this service.

4. It is expected that the primary work of the JIC will be the preparation of intelligence for the Joint Planners. Past experience has indicated that the preparation of intelligence studies required for planning, without having access to the plans, is not very effective and is most uneconomical of effort. The Planners have been willing to collaborate in this respect with the military members of the JIC but not with the non-military members. For reasons of security non-military personnel have never been given access to military plans.

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The authority over such persons is insufficient for this purpose. The preparation of intelligence for the Planners is one of the most vital services performed by ONI and since most planning is joint this should be done through a joint agency. A suitable secure procedure for joint action in such matters is absolutely essential. JCS 1569/4 is concurred in by the Chief of Naval Intelligence because it provides the requisite security and achieves an acceptable measure of cooperation and coordination between the JIC and the CIG.

5. The Chief of Naval Intelligence as an individual member of the JIC would welcome the presence of the Director of Central Intelligence at those meetings of the JIC at which matters of common interest are discussed. However, it is believed undesirable to incorporate such a provision into the charter. It is considered preferable to have the interested parties decide each case on its merits. Likewise, it is believed that many JIC papers, under proper security restrictions, should be made available to the Director of Central Intelligence, but a provision in the charter requiring such distribution of all JIC papers would doubtless be unacceptable, especially to the Planners.

6. The procedure set forth in paragraph 7 b. of the charter proposed by the Director of Central Intelligence has proven unsatisfactory in the JIC. For best results the agency that produces the intelligence studies must have direct access to the plans.

7. Elimination of the JIS is considered unsound. Experience in the JIC has proven that a joint staff is essential in securing expeditious action on matters of joint interest. For similar reasons the members of the IAB have felt a need for a staff to prepare joint action on matters submitted for their consideration. It is believed that such procedure would be more effective than the present ad hoc committee method employed by the CIG. Even though the charter proposed by the Director of Central Intelligence contemplates no barrier between the Joint Chiefs of Staff and their respective departmental intelligence agencies, it is considered better to secure, if practicable, a joint viewpoint at a lower level.

8. With reference to paragraph 4 of reference (a), it is expected that JIC estimates will be national in scope since they will include pertinent contributions from the CIG. JIC estimates are not expected to conflict with CIG estimates since important disagreements will be clearly indicated. In such cases it is considered sound practice to submit all views to the action authority.

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9. The charter proposed by the Director of Central Intelligence does not appear to offer a better solution to the problem of priorities with regard to requests to civilian agencies. Any difficulties in this connection are believed to be surmountable.

10. It is recommended that:

- a. JCS 1569/4 be approved;
- b. The JIC charter proposed by the Director of Central Intelligence be disapproved;
- c. This matter be brought up for discussion before the IAB prior to submission to the NIA.

/s/ Thos. B. Inglis

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